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**Government
Project**

BY EDWARD C. BANFIELD

FOREWORD BY REXFORD G. TUGWELL

The Free Press, Glencoe, Illinois

To
Sam Hamburg
WITH GRATITUDE AND AFFECTION

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Contents

	PAGE
Foreword	9
Introduction	15
1. Beginnings	23
2. Organizing the Cooperative	44
3. Selecting the Settlers	57
4. The First Year	72
5. Progress Report	86
6. Factionalism	100
7. Dissatisfaction	119
8. Women and Children	134
9. Pinal County Opinion	147
10. The New Dispensation	157
11. The Ills of Prosperity—1942	175
12. The Ills of Prosperity—1943	191
13. Liquidation	206
14. Experience Elsewhere	222
15. Why They Failed	231
Notes and References to Sources	261
Some Names Prominent in the Story	272

